

2017 WINNIPEG WARDS BOUNDARIES COMMISSION: BALANCING for FUTURE GROWTH

Draft Report October, 2017

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ACKNOWLEDGEMENT

The 2017 Winnipeg Wards Boundaries Commission would like to acknowledge that the public hearings convened to hear submissions regarding the boundaries and names of wards, and the preparation of this draft report, took place on Treaty #1 Territory and the traditional homeland of the Métis Nation.

WINNIPEG'S WARDS: OUR PEOPLE, OUR FUTURE, OUR VALUES

In recent years, Winnipeg has experienced significant growth, and changes in the distribution of its population, as evidenced in Statistics Canada's 2016 Census of Population. These trends are expected to continue. The City of Winnipeg's 2017 Community Trends Report (http://www.winnipeg.ca/cao/pdfs/CommunityTrendsandPerformanceReportVolume1_2018.pdf) notes that Winnipeg is experiencing the fastest growth rate of any Canadian city whose economy is not tied to the petroleum industry.

This growth has implications for a wide range of public policy areas, including the City's ward boundaries system. At present, there are major discrepancies in ward populations, with the largest, the South Winnipeg-St. Norbert Ward, having 68,112 citizens, more than double the size of the St. Charles Ward at 32,171 citizens.

These discrepancies pose challenges in terms of ward size, service issues, and basic electoral fairness. The 2017 Winnipeg Wards Boundaries Commission's goal has been to resolve these challenges in a manner that is responsive to public input, based on a careful analysis of the best evidence available, clear and principled in its recognition of civic and community aspirations, and forward-looking in accounting for future growth and development.

Section 12(c) of *The City of Winnipeg Charter* specifically provides that a Wards Boundaries Commission is to be convened and is to prepare a report establishing the boundaries and the name of each ward for the City of Winnipeg, "at such times as council may require, which shall be at least once every 10 years after the preceding report was prepared."

On February 24, 2016, City Council directed the Winnipeg Public Service to establish a Wards Boundaries Commission in 2017, working with Statistics Canada to ensure that the data from the 2016 General Census is available to the Commission for its proceedings.

The 2017 Winnipeg Wards Boundaries Commission was convened in accordance with the requirements of the Charter and Council's direction. The focus of the 2017 Wards Boundaries Commission, in keeping with its mandate, has been to establish constructive, workable, and durable ward boundaries for the future, within the existing number of wards. The Commission cannot adjust the number of wards, as this power lies solely with City Council. Thus the Commission has drafted new boundaries based on the current number of wards.

In keeping with its mandate, the Commission has engaged in extensive consultations with Councillors and citizens, through its public hearing process; and with staff from the City of Winnipeg's Planning, Property and Development & Community Services Departments to develop a clear picture of where the City's population is now, and its likely distribution as growth occurs in the future.

During the public hearings, a number of themes emerged, which the Commission has taken as core values in determining ward boundaries for the City of Winnipeg:

- 1. The Commission understands that balancing wards is about more than the current population numbers, alone. Older, inner-city neighbourhoods have different issues and service needs than new, faster-growing neighbourhoods.
- 2. Neighbourhoods have strong identities historic, cultural, and social which must be respected. The Commission has endeavoured to keep neighbourhoods intact, and to take into account the commonalities and complementarity of unique neighbourhood issues each ward will be facing.
- 3. One of the criteria set out in the Charter for the Commission to consider is the means of communication between various parts of the ward. The Commission recognizes that communication methods have changed significantly since the legislation was first enacted, with the advent of social media and the internet replacing more traditional methodologies. At both public hearings, the Commission heard that community gathering places, such as community centres, still make up an important part of the neighbourhood profile and continue to contribute to communication within wards.
- 4. The Commission recognizes that natural boundaries (rivers) and major man-made boundaries (roads and rail lines) do define neighbourhood identity, affect movement within the ward and influence communication among parts of the ward. To the extent possible, the Commission has recognized these boundaries for their intrinsic significance and respected them. In cases where boundaries such as rivers are crossed, the Commission worked to ensure the existence of viable nearby transportation options, such as bridges. One example is the moving of the Rivergrove and Riverbend neighbourhoods across the river from the Old Kildonan Ward to the North Kildonan Ward. These two neighbourhoods are bounded by the Chief Peguis Trail and the Perimeter Highway, providing multiple transportation options for these neighbourhoods to connect with the rest of their new ward.
- 5. Given the availability of 2016 Census information and reasonable estimates of growth in specific neighbourhoods over the next five years, the Commission felt a strong responsibility to be forward-looking and to plan responsibly for growth.

Throughout the process, the Commission has endeavoured, through its consultations and research, to establish boundaries that reflect and respect the City's obligations under *The City of Winnipeg Charter*, emerging population patterns, the distinctive needs and character of Winnipeg's neighbourhoods, and, most of all, the fairness and democratic values upon which civic government depends.

COMMISSION'S COMPOSITION AND MANDATE

The mandate of the 2017 Winnipeg Wards Boundaries Commission ("the Commission") is to prepare, during the 2017 calendar year, a report establishing the boundaries and the names of the wards, and to send the report to the City Clerk, who is to ensure that it is placed before Council at its next meeting for its information.

The 2017 Winnipeg Wards Boundaries Commission is established pursuant to section 11(1) – 11(3) of *The City of Winnipeg Charter*, as listed below.

Establishment of wards commission

- 11(1) There is hereby established "The Winnipeg Wards Boundaries Commission", in this Part referred to as the "commission", consisting of
 - (a) the Chief Justice of the Queen's Bench or a judge of the Court of Queen's Bench designated by the Chief Justice;
 - (b) the president of The University of Winnipeg; and
 - (c) the senior election official of the city.

Substitute members of commission

- 11(2) Subject to subsection (3), if the commission is required to perform any duties under this Act
 - (a) when the president of The University of Winnipeg is unable to act for any reason or the office is vacant, the vice-president (academic) of The University of Winnipeg must act in place of the president; and
 - (b) when the senior election official is unable to act for any reason or the office is vacant, the city clerk must act in place of the senior election official.

Appointment of other acting members

11(3) Where an individual designated under subsection (2) to act in place of a member of the commission is unable for any reason to act, council must appoint another individual to act in place of the member.

In keeping with the provisions of *The City of Winnipeg Charter*, the members of the 2017 Winnipeg Wards Boundaries Commission are:

- The Honourable Mr. Justice Ken Hanssen, Judge of the Court of Queen's Bench of Manitoba;
- Dr. Annette Trimbee, President and Vice-Chancellor of The University of Winnipeg; and,
- Mr. Marc A. Lemoine, Deputy City Clerk and Senior Election Official for the City of Winnipeg.

PROCEEDINGS

On July 13, 2017, the Commission held an initial organizational meeting to determine how it would proceed. At this meeting, the members of the Commission reviewed their mandate, established a work plan, and set public meeting dates in order to be in a position to submit the final 2017 Wards Boundaries Commission report to City Council at a regularly scheduled meeting in 2017.

The Commission held two initial public hearings to gather information. The first took place at City Hall, 510 Main Street, in the Point Douglas Ward, on September 6, 2017. The second took place at the Dakota Community Centre, 1188 Dakota Street, in the South Winnipeg-St. Norbert Ward, on October 5, 2017.

In keeping with the public notification requirements specified by section 14(1) of the Charter, these public hearings were advertised in the *Winnipeg Free Press*, *The Winnipeg Sun*, and on a dedicated Wards Boundaries Commission webpage on the City Clerk's section of the City of Winnipeg website. Both hearings were live-streamed from this webpage as they occurred, and subsequently posted for public viewing on the webpage.

The Wards Boundaries Commission's webpage also provides a detailed explanation of the work of the 2017 Commission, linking directly from the City of Winnipeg main website, www.winnipeg.ca, with information regarding the relevant legislation, the hearings and how to participate, the Commission's members, population statistics, maps, previous reports, and frequently-asked questions.

Following the conclusion of the September 6 and October 5, 2017 public hearings, in accordance with section 14(2) of the Charter, the Commission has prepared this draft report respecting boundaries and names of the wards, and has forwarded it to the City Clerk.

On November 1, 2017, at 6:00 p.m., the Commission will hold a final public hearing at City Hall, with respect to this draft report concerning the proposed City of Winnipeg Council Ward boundaries and names, after which the commission will issue its final report. Pursuant to the Charter, the revised ward boundaries and ward names will come into effect in September 2018.

CRITERIA FOR DETERMINING NEW BOUNDARIES

Legislative Requirements

In establishing the ward boundaries, the Commission is governed by sections 10 and 13 of the Charter as set out below:

Number of wards

Subject to a by-law passed under section 17, for electoral purposes, the city is divided into 15 wards, each of which is, in this Act, referred to as a "ward".

Population of city

13(1) For the purpose of preparing a report under this Part, the commission must determine the population of the city by using the most recent census taken under the *Statistics Act* (Canada).

Criteria for boundaries

- 13(2) Subject to subsection (3), each ward must have, as nearly as is reasonable, the same population and, in fixing the boundaries of a ward, the commission must consider
 - (a) the community or diversity of interests of the residents of the ward;
 - (b) the means of communication between the various parts of the ward;
 - (c) the physical features of the ward; and
 - (d) all other similar and relevant factors;

and, to the extent possible, must include the whole area of a historic community or neighbourhood in the same ward.

Variation in population base

13(3) The commission may allow a variation of up to 25% more or less in the population of a ward where in its opinion the considerations mentioned in subsection (2) make the variation desirable.

Current Population

Populations for each Council Ward, using the 2016 Census Data and the current Council Ward Boundaries, are as follows:

Council Ward	Population (2016 Census data)	Population (2011 Census data)	Population Difference 2011 to 2016	2016 Percentage Difference from Average (47,016)
Charleswood - Tuxedo – Whyte Ridge	42,166	42,515	-349	-10.32%
Daniel McIntyre	46,882	45,595	1,287	-0.29%
Elmwood - East Kildonan	44,268	43,855	413	-5.85%
Fort Rouge - East Fort Garry	46,770	45,610	1,160	-0.52%
Mynarski	42,394	42,160	234	-9.83%
North Kildonan	36,604	36,370	234	-22.15%
Old Kildonan	55,215	48,975	6,240	17.44%
Point Douglas	45,338	42,675	2,663	-3.57%
River Heights - Fort Garry	52,465	50,375	2,090	11.59%
South Winnipeg – St. Norbert Ward	68,112	54,150	13,962	44.87%
St Boniface	59,778	54,145	5,633	27.14%
St. Charles	32,171	31,910	261	-31.57%
St. James - Brooklands - Weston	37,561	35,925	1,636	-20.11%
St. Vital	53,652	52,345	1,307	14.11%
Transcona	41,869	37,020	4,849	-10.95%
Total	705,245	663,625	41,620	

(A current Ward Boundary map is attached in Appendix C.)

Population Quotient

As set out above, the total population for all wards in the City of Winnipeg is 705,245. Using the current Council Ward boundaries and the 2016 Census data, the average Ward's population size is 47,016 (Total Population of 705,245 divided by 15 Wards). In accordance with section 13(3) of the Charter, all ward populations must be within 25% of the average ward population size. The low and high ranges for ward population size are therefore:

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Low End of Range (Average – 25%): 35,262
High End of Range (Average + 25%): 58,770
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As shown in the previous table under the 2016 Census Data column, all current ward populations fall within the acceptable range with the exception of the following three:

- South Winnipeg St. Norbert Ward
- St Boniface Ward
- St. Charles Ward

Neighbourhood Populations

The 2016 Census population data has been analyzed as it pertains to the City's 237 existing neighbourhoods. These neighbourhood populations were used as the basis for creating the new Council ward boundaries, in keeping with the commission's principle of keeping each of the defined neighbourhoods intact and contained entirely within one ward.

Population Projections

While the Charter does not make explicit reference to future population growth as a criterion for the establishment of Ward boundaries, it is undoubtedly a factor bearing upon how durable a newly-established set of boundaries will be, in the future. Some areas of Winnipeg are projected to grow much faster than others, as indicated in the map shown on Appendix A, provided by the City of Winnipeg's Planning, Property and Development Department's Urban Planning Division.

Estimates of five-year growth projections, which are provided in Appendix B, identify the neighbourhoods expected to incur the greatest growth over this time period. As well, these growth projections have been applied to the new ward boundaries as provided in Appendix D. As shown, the new ward boundaries allow for growth in all wards and ensure that ward populations remain relatively equal through 2022.

PUBLIC HEARINGS

In accordance with section 14 of the Charter, the Commission is required to hold at least two public hearings. At the first hearing, the Commission is to hear submissions regarding boundaries and names of wards prior to releasing a draft report. The second public hearing is to hear submissions in respect of the draft report. Section 14 is set out below.

Initial hearing

14(1) Prior to preparing a draft report, the commission must give public notice of, and hold, a hearing at which it will hear submissions regarding the boundaries and names of the wards.

Preparation of draft report

14(2) After holding the hearing under subsection (1), the commission must prepare and send to the city clerk a draft report respecting boundaries and names of the wards.

Notice of hearing on draft report

14(3) Upon receiving a draft report under subsection (2), the city clerk must give public notice of a hearing at which the commission will hear submissions in respect of the report.

Publication of notices

14(4) The public notices required under subsections (1) and (3) must each be published not less than twice in two newspapers.

Final report

- 14(5) After completion of the hearing referred to in subsection (3), the commission must
 - (a) prepare its final report establishing the boundaries and the names of the wards; and
 - (b) send the report to the city clerk, who shall ensure that it is placed before council at its next meeting for its information.

Effect of report

14(6) The boundaries and names of the wards as established in the final report prepared under subsection (5) become effective on the day before the last day for filing nominations for the first general election after the report is sent to the city clerk.

The Commission augmented the hearing-schedule prescribed by the Charter by holding two initial public meetings to hear submissions regarding ward boundaries and names prior to preparing its draft report, rather than the required one hearing. The first public meeting was held at City Hall, 510 Main Street, in the Point Douglas Ward, on September 6, 2017. The second public meeting was held at the Dakota Community Centre, 1188 Dakota Street, in the South Winnipeg-St. Norbert Ward, on October 5, 2017. This location was chosen because the ward, whose population size is the furthest from the average ward population size, at over 44 per cent above the City average, was known to be affected by the outcome of the Commission's decision.

Both public meetings were advertised in the *Winnipeg Free Press* and *The Winnipeg Sun* in accordance with Section 14(4) of the Charter. Public notices for these hearings appeared in the *Winnipeg Free Press* on August 23, August 30 and September 30, 2017, and in *The Winnipeg Sun* on August 23, August 30 and October 3, 2017. Both public meetings were also given prominent notice on the Commission's dedicated webpage on the City's website, www.winnipeg.ca.

At the September 6, 2017 public hearing at City Hall, following an introductory presentation by the City's Manager of Elections, the Commission heard representations from six individuals. At the October 5, 2017 hearing at the Dakota Community Centre in the South Winnipeg-St. Norbert Ward, the Commission heard a further nine in-person representations. The Commission also received a total of 12 written submissions, prior to the preparation of this draft report.

Submissions and representations were received from the interested parties listed below:

- Lisa Schreier
- Ross Eadie, Councillor Mynarski Ward
- Brian Mayes, Councillor St. Vital Ward
- Arlene Draffin Jones
- John Cardoso
- Patricia Masniuk
- Grant Nordman
- Devi Sharma, Councillor Old Kildonan Ward
- Shawn Dobson, Councillor St. Charles Ward
- Cindy Gilroy, Councillor Daniel McIntyre Ward
- Janice Lukes, Councillor South Winnipeg-St. Norbert Ward
- Jason Schreyer, Councillor Elmwood-East Kildonan Ward
- Russ Wyatt, Councillor Transcona Ward
- John Orlikow, Councillor River Heights-Fort Garry Ward
- Matt Allard, Councillor St. Boniface Ward
- Richard Gagnon
- Kyle Mytruk

Each contributor presented a unique perspective and provided the Commission with helpful and informative arguments pertaining to changes to the Council ward boundaries. Overall there were four overarching themes presented, as outlined below.

- 1. The unique needs of each individual ward;
- 2. The historic and geographic integrity of the neighborhoods;
- 3. The importance of natural boundaries and community gathering places, and how they affect interaction and communication among various parts of the ward;
- 4. Balancing existing populations with expected growth.

A detailed representation of the presentations, video, and copies of all submissions are available on the Wards Boundaries Commission webpage at http://www.winnipeg.ca/clerks/WardsBoundaries/

ISSUES AND CONCERNS

The task facing the Commission is significant – balancing the City of Winnipeg's ward boundaries for future growth. Significant population imbalances already exist in between the wards; imbalances which will only be exacerbated by future growth. With the 2016 Census data and reliable five-year growth projections available, the Commission believes the time is right to address these issues in a decisive and meaningful way.

Responsiveness to public aspirations and concerns is a core value for the Commission. The Commission is deeply appreciative of the many thoughtful and detailed presentations it has received, and, wherever possible, has done its utmost to incorporate the ideas and suggestions of the presenters into the draft recommendations.

Recognizing that its mandate requires drafting new boundaries based on the current number of wards, the Commission has endeavoured to respect the needs and issues particular to specific wards; to keep neighbourhoods intact based on their historic identities and commonalities of interest; to respect major natural and man-made boundaries wherever possible; and to plan responsibly and effectively for future growth.

Achieving these goals has meant, after careful consideration of all the presentations, and the population statistics and projections now available, making some major changes. One of the most significant of these changes is the establishment of a new ward, Waverley West, in one of the City's fastest growing areas in South Winnipeg. This is accomplished by combining neighbourhoods from three existing wards, primarily from the current South Winnipeg - St. Norbert Ward. The other significant change is the movement of all neighbourhoods from the St. Charles Ward, the smallest of the City's current wards, to two other wards. These recommendations are made after long deliberation and consideration of the various alternatives, with a view to balancing the City's ward structure in a way that will be sustainable for the future.

At the same time, the Commission has not recommended change for the sake of change. The Commission heard presenters' concerns that the integrity of neighbourhoods be preserved – and the recommended boundaries keep neighbourhoods intact. Some ward boundaries have not been changed at all, as in the case of the Daniel McIntyre Ward, where the Commission heard that the existing diversity of neighbourhoods is working well within the present ward boundaries.

Likewise, the Commission heard arguments for and against consolidating Council representation in the Downtown area under a single ward, but found the argument for having multiple wards Downtown more compelling, given the complexity and significance of the area's issues. Therefore, the recommended ward structure would continue to see several wards covering the Downtown area.

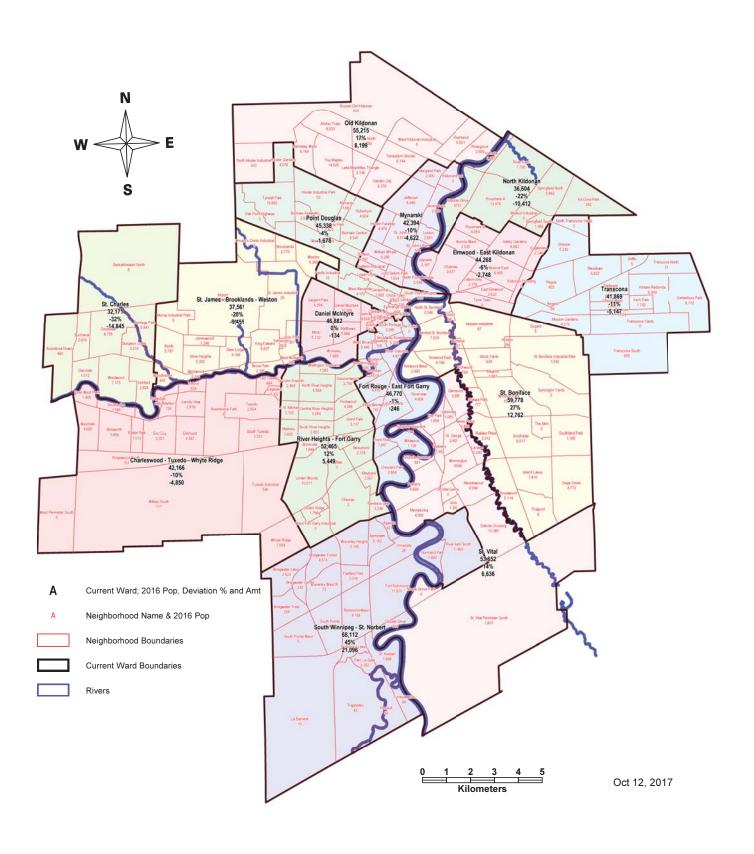
This same rationale has been applied in creation of the Waverly West ward. The current population and projected future growth dictate strongly that the creation of a 4th ward in the southern area of the City is warranted. As well, the Commission agreed with the premise proposed by many of the presentations that these rapidly growing areas face complex and significant issues as they grow and develop. Having increased representation in these areas ensures that there are more resources dedicated to help resolve these issues appropriately.

The great majority of additional changes to the existing ward boundaries involve moving discrete neighbourhoods, in their entirety, to an adjacent ward. The integrity of these neighbourhoods has been maintained, and every attempt has been made to ensure that the historic character of the wards themselves is respected, as well.

The major changes recommended by the Commission, as illustrated in the map which appears on the following page, and in Appendix D, are as follows:

- That the St. James-Brooklands-Weston Ward be re-named the St. James Ward;
- That the South Winnipeg-St. Norbert Ward be re-named the St. Norbert Ward; and,
- That the Charleswood-Tuxedo-Whyte Ridge Ward be re-named the Charleswood-Tuxedo Ward.
- That the Waverley West Ward be created from the following neighbourhoods: Whyte Ridge (from the previous Charleswood-Tuxedo-Whyte Ridge Ward); Linden Ridge, and West Fort Garry Industrial (from the River Heights-Fort Garry Ward); and Agassiz, Bridgewater Centre, Bridgewater Forest, Bridgewater Lakes, Bridgewater Trails, Fairfield Park, Montcalm, Richmond West, South Pointe, South Pointe West, Waverley Heights, and Waverley West B (from the previous South Winnipeg-St. Norbert Ward).
- That the St. Charles Ward neighbourhoods of Buchanan, Crestview, Heritage Park, Saskatchewan North, and Sturgeon Creek, be reassigned to the St. James Ward; and
- That the St. Charles Ward neighbourhoods of Assiniboia Downs, Glendale, Kirkfield, and Westwood, be reassigned to the Charleswood-Tuxedo Ward.
- That the St. Vital Ward neighbourhoods of Dakota Crossing and St. Vital Perimeter South be moved to the St. Norbert Ward.
- That the St. Boniface Ward neighbourhoods of Dugald, Southland Park, St. Boniface Industrial Park, and Symington Yards, be moved to Transcona Ward and that the Royalwood, Fraipont and Sage Creek neighbourhoods be moved to the St. Vital Ward;
- That the Old Kildonan Ward neighbourhoods of Riverbend and Rivergrove be moved to the North Kildonan Ward;
- That the North Point Douglas neighbourhood (from the Mynarski Ward) and the Brooklands, Omand's Creek Industrial, and Weston neighbourhoods (from the St. James Ward be moved to the Point Douglas Ward; and
- That the Point Douglas Ward neighbourhoods of Mynarski and Robertson be moved to the Mynarski Ward and that the Dufferin neighbourhood be consolidated.

Current Wards



The Commission recommends these new boundaries, for a number of reasons. The new boundaries are based on the most recent Census information and the best future population projections, and will be sustainable into the future. All 15 wards are within eight per cent of the average, and will be able to absorb projected growth over the next five, and likely, 10 years. As shown by the projected growth numbers, the largest ward in five years will be well below the upper limit of 58,770.

Under the proposed ward boundaries, the difference between the largest and the smallest wards drops dramatically, from a current gap of almost 36,000 citizens (between the South Winnipeg-St. Norbert and St. Charles wards), to a difference of approximately 6,500 citizens (between the proposed River Heights – Fort Garry and Waverly West Wards).

While a new ward, Waverley West, has been added in south Winnipeg, this is achieved within the existing 15-ward system. Previous Commission reports have advocated to City Council that the number of wards should change; however City Council to date has not acted upon these recommendations and as such, the Commission has developed its model based upon the existing number of wards. The new boundaries meet all statutory requirements as laid out in Charter.

The new ward boundary proposal respects all neighbourhood boundaries. It corrects past inadvertent transgressions including bringing the Dufferin neighbourhood, which is currently split between the Point Douglas and Mynarski wards, back together. The proposal also places the North Point Douglas and Mynarski neighbourhoods back into their namesake wards to rectify confusion among citizens.

Significantly, for the City's and our communities' heritage and spirit, the new boundary plan ensures that mature, historic, neighbourhoods remain together, including the original cities of St. Boniface, St. Vital, St. Norbert, and Transcona.

The recommended new boundaries reflect, wherever possible, the comments and suggestions the Commission received in public hearings, and the best current demographic information and analysis. Wherever possible, the integrity, history, and particular needs of Winnipeg neighbourhoods are respected, as are natural and man-made boundaries. In cases, where rivers are crossed, the commission looked to ensure the existence of viable nearby transportation options, such as bridges. These recommendations, the Commission believes, fully accord with the goals of the Charter, the needs of the future, and the aspirations of communities themselves.

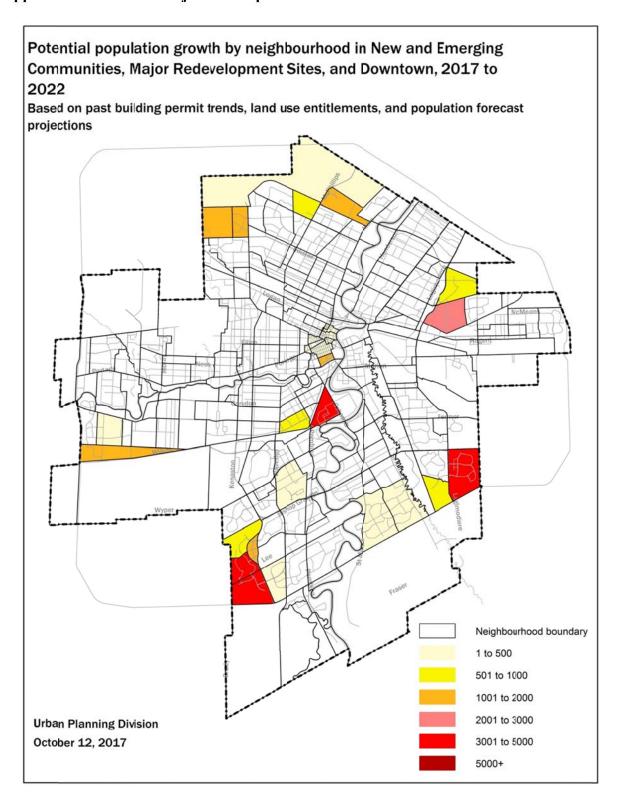
CONCLUSION

Therefore, the Commission recommends that the following occur:

- 1. That the St. James-Brooklands-Weston Ward be re-named the St. James Ward;
- 2. That the South Winnipeg-St. Norbert Ward be re-named the St. Norbert Ward; and,
- 3. That the Charleswood-Tuxedo-Whyte Ridge Ward be re-named the Charleswood-Tuxedo Ward.
- 4. That the Waverley West Ward be created from the following neighbourhoods: Whyte Ridge (from the previous Charleswood-Tuxedo-Whyte Ridge Ward); Linden Ridge, and West Fort Garry Industrial (from the River Heights-Fort Garry Ward); and Agassiz, Bridgewater Centre, Bridgewater Forest, Bridgewater Lakes, Bridgewater Trails, Fairfield Park, Montcalm, Richmond West, South Pointe, South Pointe West, Waverley Heights, and Waverley West B (from the previous South Winnipeg-St. Norbert Ward).
- 5. That the St. Charles Ward neighbourhoods of Buchanan, Crestview, Heritage Park, Saskatchewan North, and Sturgeon Creek, be reassigned to the St. James Ward; and
- 6. That the St. Charles Ward neighbourhoods of Assiniboia Downs, Glendale, Kirkfield, and Westwood, be reassigned to the Charleswood-Tuxedo Ward.
- 7. That the St. Vital Ward neighbourhoods of Dakota Crossing and St. Vital Perimeter South be moved to the St. Norbert Ward.
- 8. That the St. Boniface Ward neighbourhoods of Dugald, Southland Park, St. Boniface Industrial Park, and Symington Yards, be moved to Transcona Ward and that the Royalwood, Fraipont and Sage Creek neighbourhoods be moved to the St. Vital Ward;
- 9. That the Old Kildonan Ward neighbourhoods of Riverbend and Rivergrove be moved to the North Kildonan Ward;
- 10. That the North Point Douglas neighbourhood (from the Mynarski Ward) and the Brooklands, Omand's Creek Industrial, and Weston neighbourhoods (from the St. James Ward be moved to the Point Douglas Ward; and
- 11. That the Point Douglas Ward neighbourhoods of Mynarski and Robertson be moved to the Mynarski Ward and that the Dufferin neighbourhood be consolidated in the Mynarski Ward.

Detailed maps outlining the proposed changes are shown in Appendix D.

Appendix A – Growth Projection Map



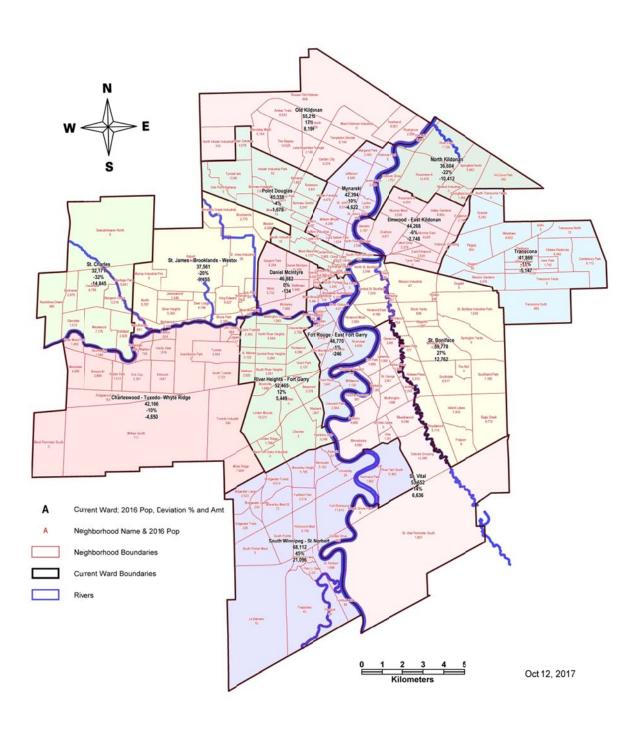
Appendix B – Growth Projection Chart

Potential population growth in new and emerging communities, major redevelopment sites and the Downtown (2017 to 2022) based upon past building permit trends, land use entitlements, and population forecast projections

Ward	Community	Description	Neighbourhood	Number	Anticipated pop. growth (approx.)		
					2017-22	2023-27	Total
Charleswood - Tuxedo - Whyte Ridge	Assiniboia	Precinct Q	Betsworth	2.633	400	400	800
Charleswood - Tuxedo - Whyte Ridge	Assiniboia	Precinct Q	Eric Coy	2,614	0	50	50
Charleswood - Tuxedo - Whyte Ridge	Assiniboia	Precinct Q	Ridgewood South	2.649	1,250	1,400	2,650
Fort Rouge - East Fort Garry	City Centre	Fort Rouge Yards MRS	Lord Roberts	1.665	3,050	200	3,250
North Kildonan	EKT	Major North Kildonan infill	Springfield North	4.419	0	300	300
North Kildonan	EKT	Palliser MRS	Industrial Rosser-Old	4.428	0	1,800	1,800
Old Kildonan	LSWK	Precinct B, D, and G	Kildonan	3.335	100	1,300	1,400
Old Kildonan	LSWK	Precinct E	Leila North	3.326	550	1,700	2,250
Old Kildonan	LSWK	Precinct F and G	West Kildonan Industrial	3.333	1,650	2,900	4,550
Old Kildonan	LSWK	Precinct T	North Inkster Industrial	3.327	1,200	200	1,400
Point Douglas	LSWK	Precinct C	Inkster Gardens	3.319	1,350	50	1,400
River Heights - Fort Garry	City Centre	Parker Lands MRS	Parker	1.654	0	2,200	2,200
River Heights - Fort Garry	City Centre	Sugar Beets MRS	Chevrier	1.653	100	1,250	1,350
River Heights - Fort Garry	City Centre	Taylor Lands MRS	Grant Park	1.604	700	0	700
South Winnipeg - St. Norbert	Riel	River Park South completion	River Park South	5.529	150	0	150
South Winnipeg - St. Norbert	Riel	Waverley West	Bridgwater Centre	5.686	1,500	50	1,550
South Winnipeg - St. Norbert	Riel	Waverley West	Bridgwater Lakes	5.685	950	0	950
South Winnipeg - St. Norbert	Riel	Waverley West	Bridgwater Trails	5.684	4,450	0	4,450
South Winnipeg - St. Norbert	Riel	Waverley West	South Pointe	5.682	400	0	400
South Winnipeg - St. Norbert	Riel	Waverley West	South Pointe West	5.683	4,000	4,550	8,550
South Winnipeg - St. Norbert	Riel	Waverley West	Waverley West B	5.681	0	250	250
St. Boniface	Riel	Precinct J	Southland Park	5.542	0	900	900
St. Boniface	Riel	Precinct K	Fraipont	5.557	600	2,300	2,900
St. Boniface	Riel	Precinct K	Royalwood	5.555	0	50	50
St. Boniface	Riel	Sage Creek	Sage Creek	5.553	4,850	1,350	6,200
St. Vital	Riel	River Park South completion	Dakota Crossing	5.53	300	0	300
Transcona	EKT	Canterbury Park	Canterbury Park	4.414	0	600	600
Transcona	EKT	Precinct I	Transcona North	4.435	0	1,900	1,900
Transcona	EKT	Transcona West	Grassie	4.424	700	50	750
Transcona	EKT	Transcona West	Peguis	4.417	2,300	2,550	4,850

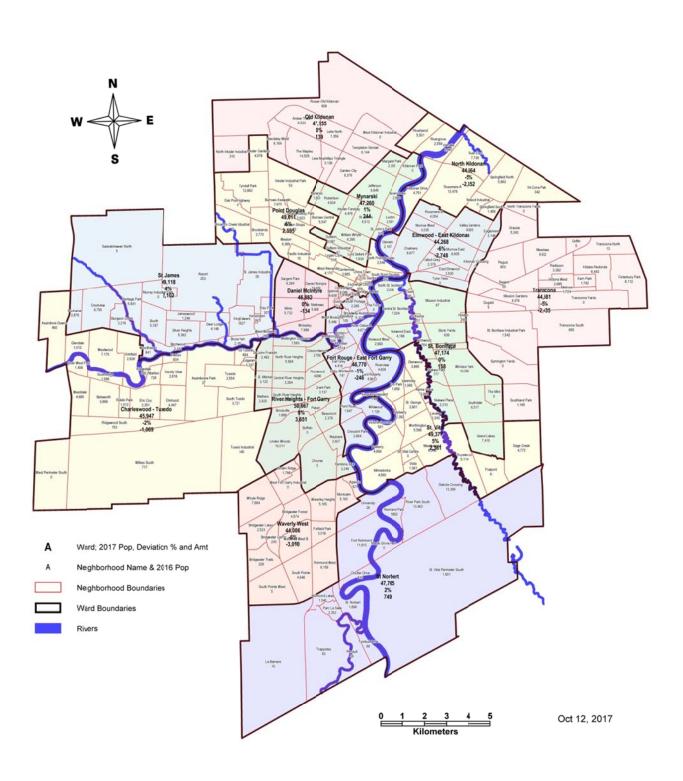
NOTE: Forecasts are originally produced in "units". Converted to population assuming an average household size of 2.5 persons. This was derived from the 2016 Census profile.

Appendix C – Current City-wide / Council Ward Boundary Map Current Wards



Appendix D – Proposed City-wide / Council Ward Boundary Map

Balancing for Future Growth

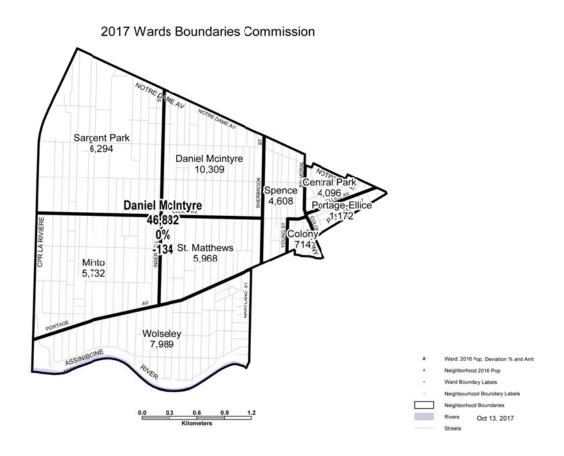


Appendix E – Proposed Individual Ward Boundary Maps

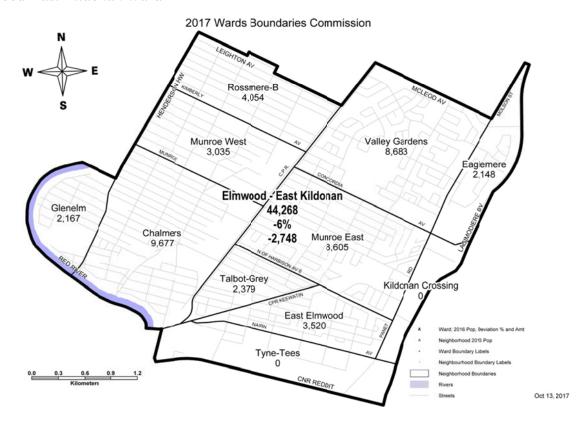


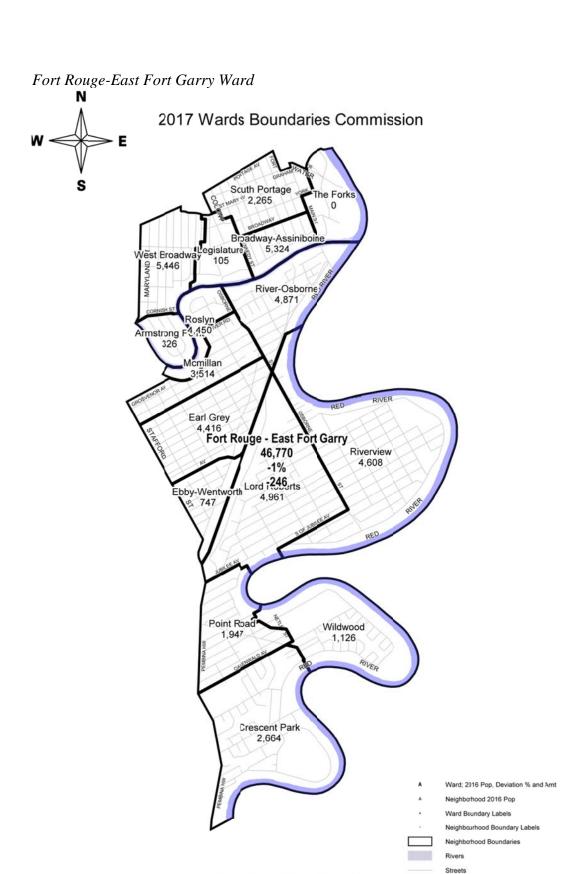
Daniel McIntyre Ward





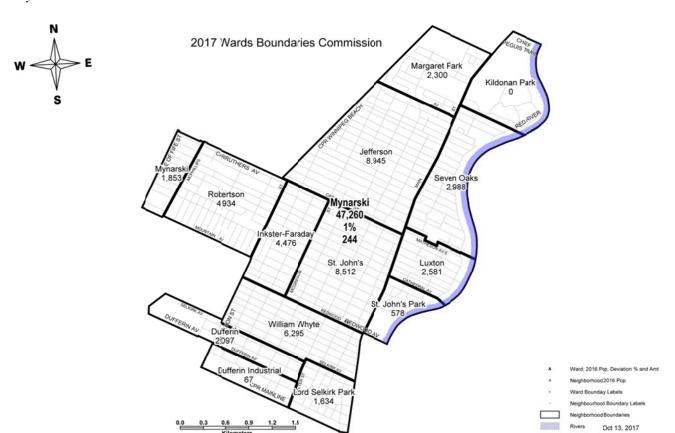
Elmwood-East Kildonan Ward

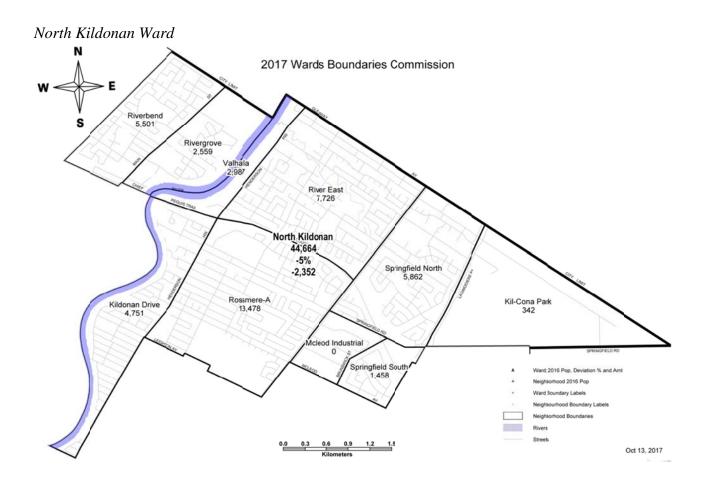




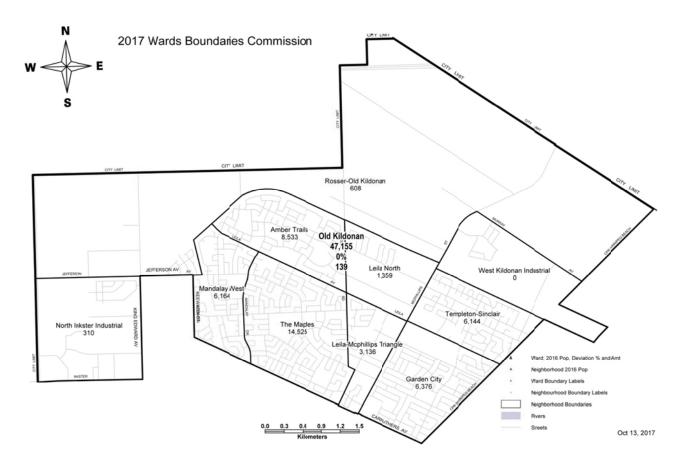
0.6 0.9 Kilometers

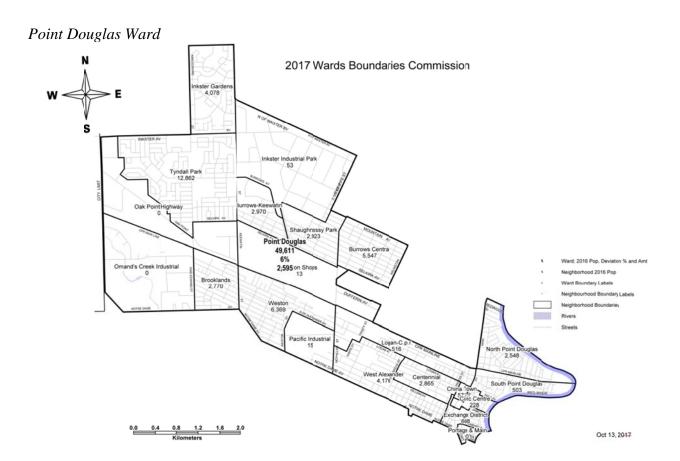
Mynarski Ward

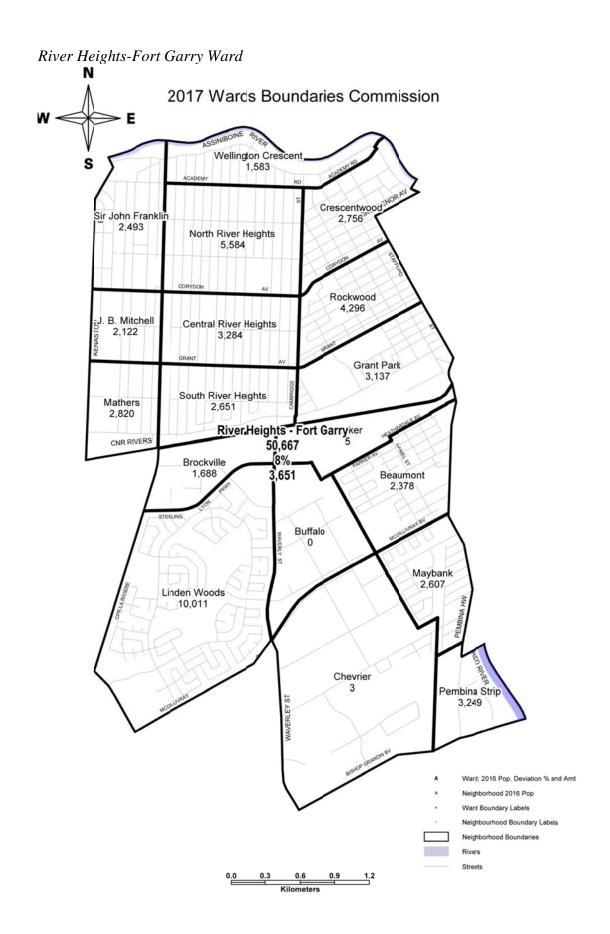




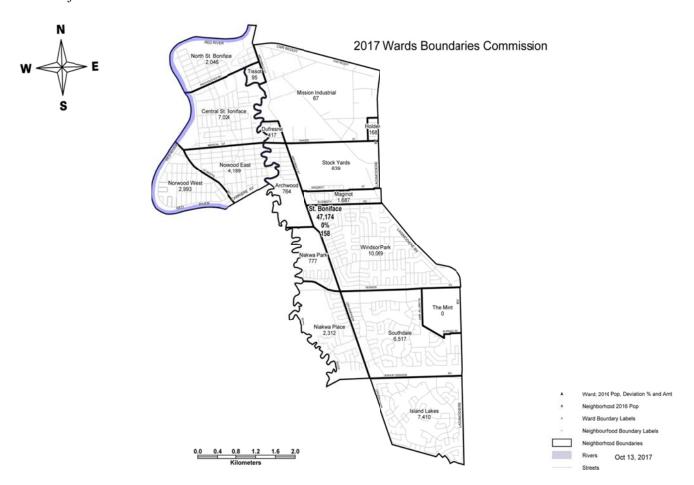
Old Kildonan Ward



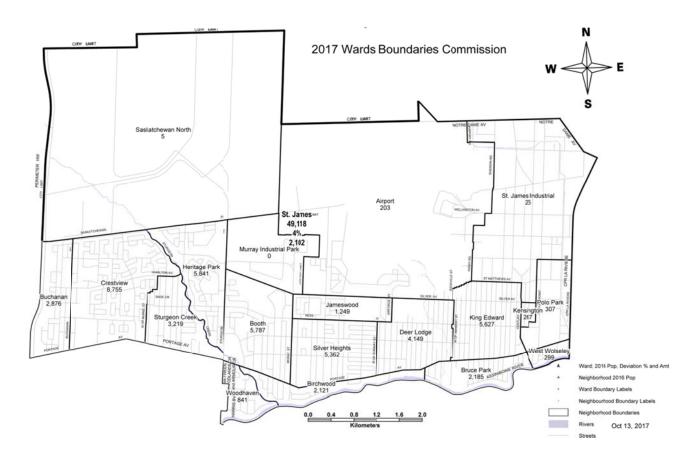




St. Boniface Ward



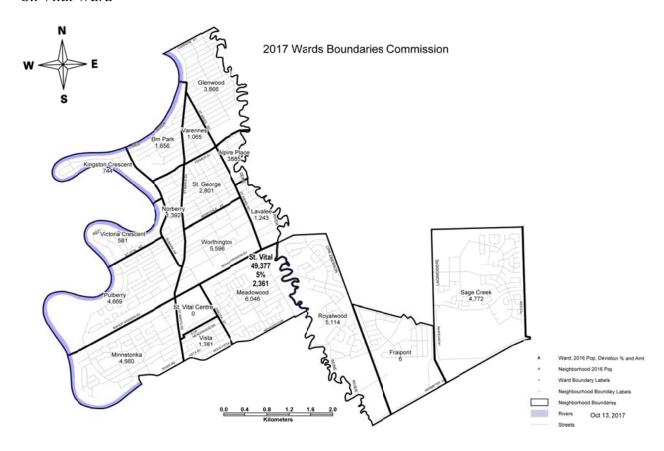
St. James Ward



St. Norbert Ward



St. Vital Ward



Transcona Ward

