

Review of the North St. Boniface Secondary Plan and Boulevard Provencher PDO-1



Public Consultation Report



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1.0 Introduction

In June of 2015, the Standing Policy Committee on Property and Development, Heritage, and Downtown Development directed the Public Service to initiate a review of both the North St. Boniface Secondary Plan and the Boulevard Provencher Planned Development Overlay (PDO-1). Neither documents have been updated since the adoption of *OurWinnipeg* and the *Complete Communities Direction Strategy* (adopted in 2011).

Scope of Review

The review of the Boulevard Provencher PDO-1 will:

- 1. Update the design review process in order to align it with existing design review processes in other PDO-1s (ex. PDO-1 Downtown Transcona; PDO-1 St. Norbert).
- 2. Update the maximum building height requirements on the south side of Boulevard Provencher.
- 3. Consider possible amendments to the list of prohibited uses.

The review of the North St. Boniface Secondary Plan will:

- 1. Update the Plan.
- 2. Align the Plan with the Complete Communities Direction Strategy.
- 3. Ensure the Plan is consistent with and supports the proposed amendments to the Boulevard Provencher PDO-1.
- 4. Consider possible amendments to the Lower Density Residential and Higher Density Residential policies contained in the IMPLEMENTATION section of the Plan.
- 5. Consider amending the Plan's Proposed Land Use Map to depict the Lower Density Residential and Higher Density Residential areas separately, instead of depicting them together as "Residential Policy Area" (which is currently the case).

As part of the review, the Urban Planning Division conducted a public engagement process to communicate information about the review and to gather public feedback concerning the proposed changes to the documents. The consultation program was reviewed and approved by the City of Winnipeg's (City) Office of Public Engagement.

The public consultation program consisted of the following components:

- Three key stakeholder meetings March 23 to March 24, 2016
- A public open house June 7, 2016
- A project webpage May 20, 2016
- A questionnaire that was available in hard copy and online via the project webpage, available as of June 7, 2016 until June 30, 2016

This report summarizes the consultation program and provides details on the events, approaches, and feedback gathered.

2.0 Stakeholder Meetings

2.1 Format and Purpose

Three stakeholder meetings were held in March of 2016 at the City of Winnipeg, Urban Planning Division offices (15 – 30 Fort Street):

- March 23, 2016: Residents
- March 23, 2016: Community groups/organizations
- March 24, 2016: Representatives from the local business and development community

The purpose of the meetings was to review the project parameters and to obtain feedback on the proposed amendments. Both the North St. Boniface Secondary Plan and the Boulevard Provencher PDO-1 were discussed.

2.2 Participant Feedback

Key stakeholder meeting input on the **North St. Boniface Secondary Plan** included a range of feedback. At the meetings, stakeholders discussed:

- Extending the Mixed-Use area to include portions of Avenue Taché and Rue St. Joseph.
- Keeping the historical designation currently included in the plan.
- Having the plan reflect the work currently underway especially in the Pointe Hébert area.
- Identifying the extension of the riverbank parkway in the plan.
- Whether to include a height restriction in the High Density policy area.
- The potential impact the Low Density Policy area may have on properties currently zoned R2.
- Whether the size of the residential multifamily units (i.e., 1 or 2 bedrooms) influences the number of parking stalls required. A recommendation of having a minimum parking ratio of 1 parking stall per unit was discussed.

- Creating a Tax Increment Financing (TIF) Zone to help establish structured parking in the area.
- Using the plan as a branding opportunity for St. Boniface and consider including an overarching statement that captures the distinct nature of the area.
- Concerns that the riverbank parkway area may infringe on the flexibility of redevelopment in the area.
- Capacity issues relating to municipal servicing in the area.
- The impact the FCM/RAC Guidelines for New Development in Proximity to Railway Operations will have on land rights.
- Exploring options for incentivizing mixed-use development (i.e. via a TIF), especially along Boulevard Provencher.
- Including policies that encourage Active
 Transportation (e.g., increased bicycle parking requirements and on-street bike lane on Boulevard Provencher).

Key stakeholder meeting input on the Boulevard Provencher PDO-1 included the following comments:

- Concern that increased density along Provencher may result in additional parking pressures on adjacent streets like Rue Dumoulin.
- Concern that the level of interest/expertise of city councillors involved in making design decisions through the design review application process can fluctuate, for the better and worse, depending on the individual.
- The community views Esplanade Riel as an extension of Provencher.

- The major challenges businesses experience on Provencher are related to truck traffic, shadows, parking, and density with adjacent neighbourhoods.
- Discussion on including a provision in the PDO that gives a density bonus to developers in exchange for cultural/community space.
- Discussion on how an increase in the height restriction on the south side of Provencher would make new developments more viable.

3.0 Public Open House

3.1 Format, Purpose and Attendance

The Public Open House was held on June 7, 2016 from 4:30 p.m. to 8:30 p.m. at École Taché (744 Rue Langevin).

Event notification and promotion included:

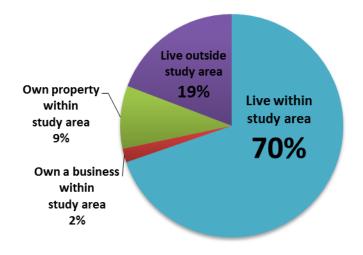
- Bilingual hand delivered mailout: Week of May 23, 2016 to 3,366 households (see Figure 1)
- Bilingual direct mail: May 20, 2016 to 159 people who own property in the area but live outside the area.
- Email notification sent: May 25, 2016
- Project webpage: Launched on May 20, 2016, http://www.winnipeg.ca/ppd/NorthStBoniface
- Lance Advertisement: May 25, 2016 (see Appendix B)
- La Liberte Advertisement: May 25, 2016 (see Appendix B)
- News Release: May 31, 2016
- Social media posts: May 31, 2016

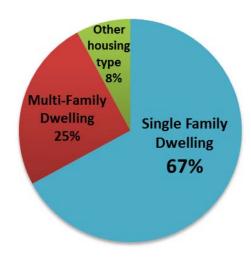


Figure 1: Map of area (outlined in black) that received mail-out invite.

A total of 123 people attended the Public Open House. Ninety-four (94) of the attendees identified as a resident of the North St. Boniface Area. Attendees were asked to register their name and address as they arrived. Twenty-one (21) information boards were displayed containing background information on the North St. Boniface Secondary Plan and the Boulevard Provencher PDO as well as proposed ideas for how the documents could be changed (see Appendix A to view the information boards). The information boards were translated into French and handouts of the French boards were available at the event.

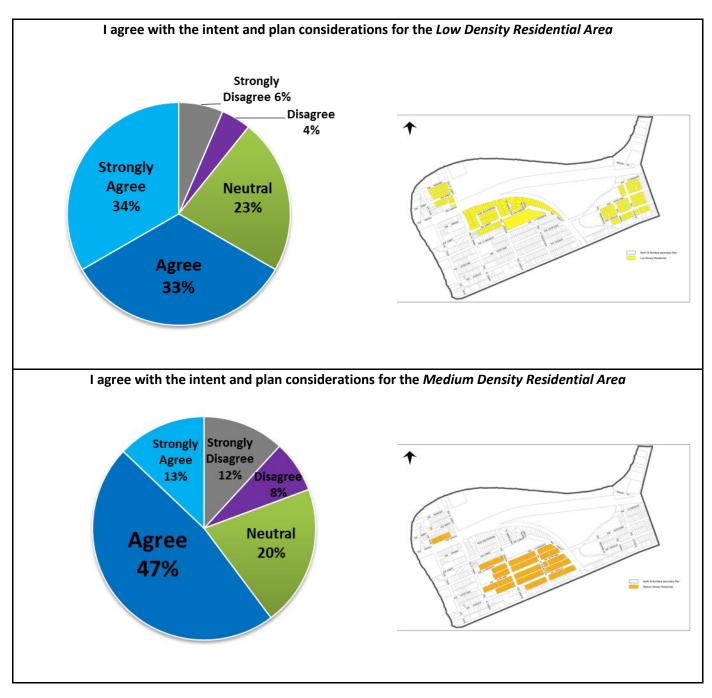
A number of City staff were available to answer questions and discuss the review with participants in both French and English at the Public Open House. Attendees were invited to complete a questionnaire (see Appendix C to view the questionnaire). One hundred questionnaires were completed either online or at the Public Open House. Approximately 70% of respondents indicated that they lived within the study area, while 67% indicated that they lived within a single family dwelling.

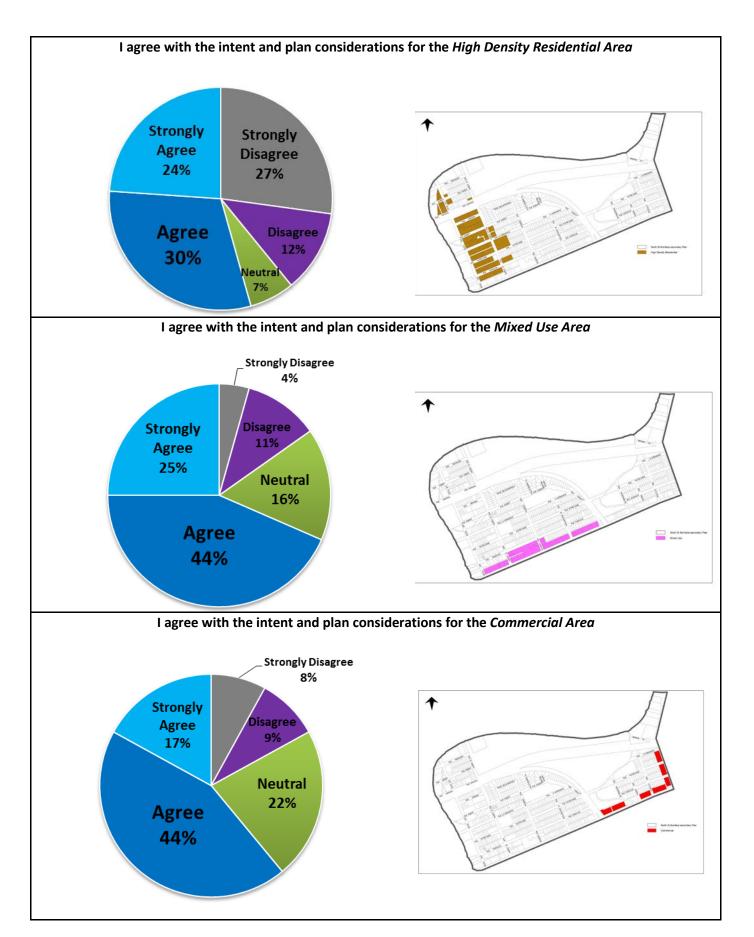


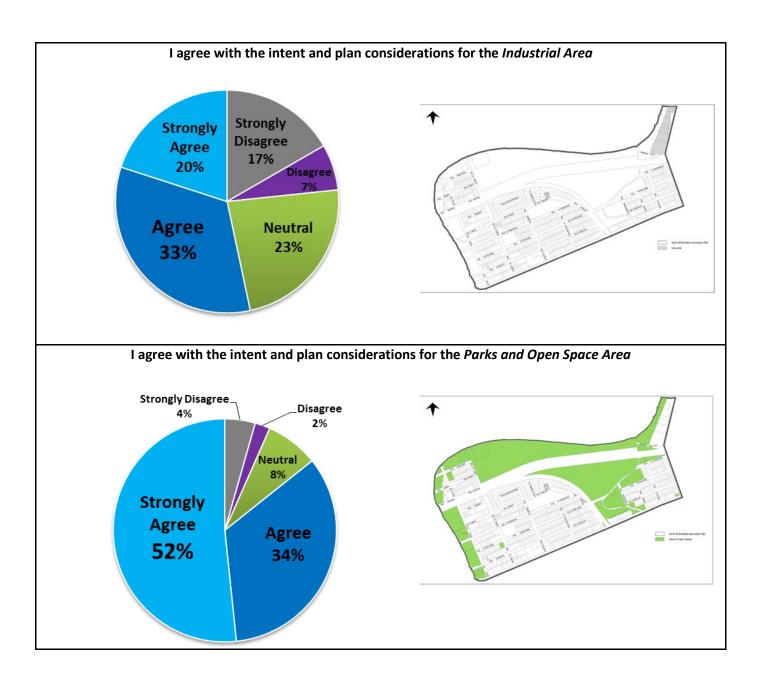


3.2 Participant Feedback

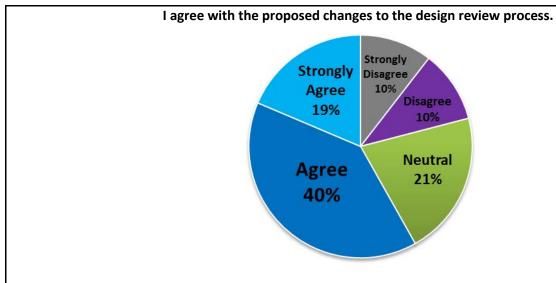
In Part 1 of the questionnaire, respondents were asked, based on the information outlined on the information boards, to evaluate the intent and plan considerations for each of the areas identified in the North St. Boniface Secondary Plan. Specifically, the question for each policy area was worded as follows: "I agree with the intent and plan considerations for the [insert area]." The results from these questions are depicted in the following pie charts:



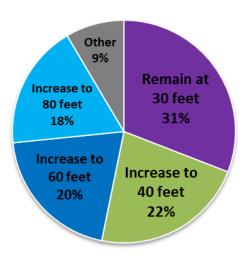




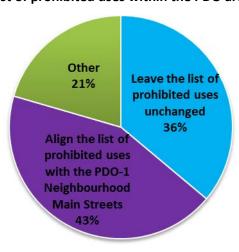
In Part 2 of the questionnaire, respondents were asked, based on the information outlined on the information boards, to evaluate the potential changes to the Boulevard Provencher PDO-1. The results from these questions are depicted on the following pie charts:



I think the height limit on the south side of Provencher Boulevard within the PDO area should...



I think the list of prohibited uses within the PDO area should...



Respondents were able to provide additional comments about the North St. Boniface Secondary Plan. The following is a summary of the comments:

- Eliminate the "Commercial Area" of the plan and require all commercial uses be located in mixed use developments.
- Designate the area between the highline and Whittier Park as Parks and Open Spaces.
- Incentivize affordable housing (i.e., through a TIF).
- Noted existing industrial uses within St.
 Boniface cause problems for residential areas.

- A portion of École Taché school yard should be included in the Parks and Open Spaces Area under the plan.
- All areas should include mandatory design review.
- Taller buildings should only be located along the river bank as the streets are not wide enough to support tall buildings.
- North St. Boniface needs more population density to support local businesses and bring more jobs to the area.

Respondents of the questionnaire also provided additional comments about the Boulevard Provencher PDO-1. The following is a summary of the comments:

- Remove the truck designation from Provencher.
- Concerned about parking overflow onto side streets from the businesses on Provencher.
- Add a bicycle pathway along Provencher.
- Prohibit X-rated video rental establishments and tattoo parlours.

4.0 Summary

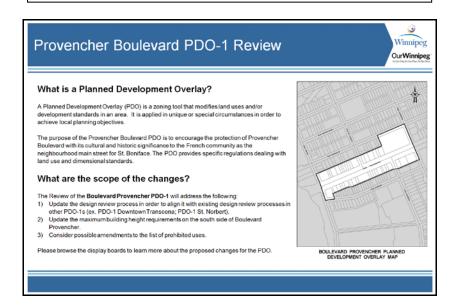
The public engagement process provided insight into the level of public support for the proposed changes to the North St. Boniface Secondary Plan, as well as feedback on the proposed amendments to the Boulevard Provencher PDO-1. Approximately 150 people participated in the process, helping to bring a wide variety of perspectives to the table. We would like to thank everyone who contributed to the public engagement process.

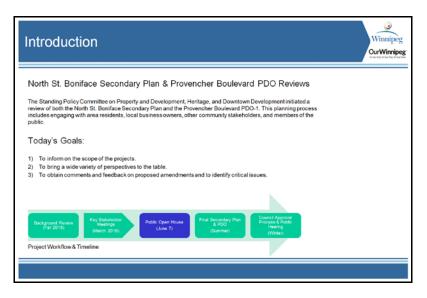


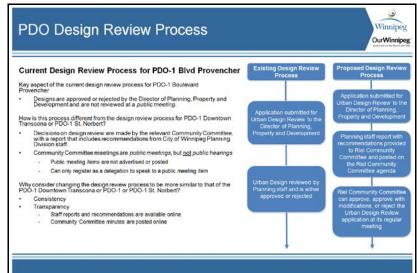
North St. Boniface Secondary Plan & Provencher Boulevard PDO Review

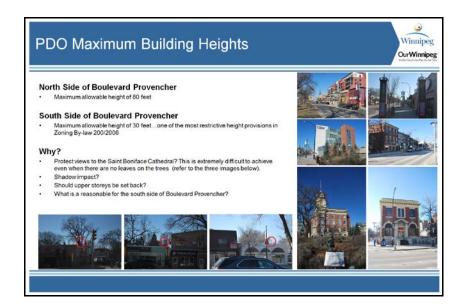
Open House

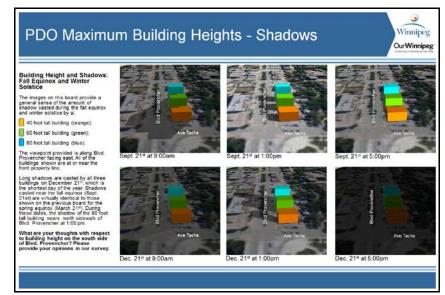
WELCOME!

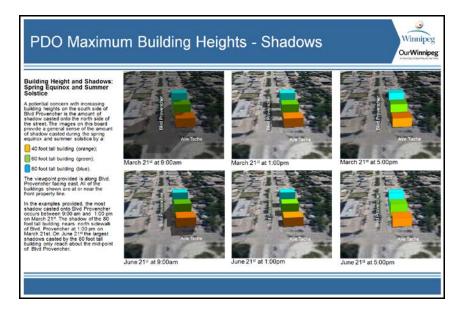


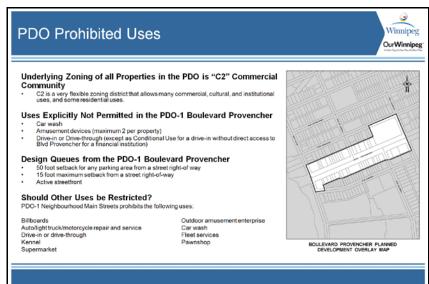












North St. Boniface Secondary Plan Review



What is a Secondary Plan?

A Secondary Plan is a by-law, adopted by City Council, which sets comprehensive land use policies and other planning proposals for an established part of the city. The purpose of the plan is to provide a detailed area context which will allow planning decisions to take into account both public and local concerns. A Secondary Plan may also form the basis for a public improvements program within a specified plan area

The purpose of the North St. Boniface Secondary Plan ("the Plan") is to ensure that the development within its boundaries occurs in a logical, integrated manner, which will result in a high quality neighbourhood. The Plan is to be consistent with Our Winnipeg, the City's development plan, and Complete Communities, the City's land use and development Direction

What are the scope of the changes?

The Review of the North St. Boniface Secondary Plan will:

- Align the Plan with the Complete Communities Direction Strategy.
 Ensure the Plan is consistent with and supports the proposed amendments to the Boulevard Provencher PDO-1.
- 4) Consider possible amendments to the Lower Density Residential and Higher Density Residential policies contained in the IMPLEMENTATION section of the Plan.
- 5) Consider amending the Plan's Proposed Land Use Map to depict the Lower Density Residential and Higher Density Residential areas separately, instead of depicting them together as "Residential Policy Area" (which is currently the

Please browse the display boards to learn more about the policy objectives for each area of the Secondary Plan.

North St. Boniface - Strengths & Opportunities



Strengths & Opportunities

- Proximity to Downtown/The Forks
- Desirable neighbourhood
- Access to two rivers, riverbank park land and green space amenities
- · Whittier Park & Festival du Voyageur
- Cultural Institutions (e.g. école Taché, maison des artistes & jardin de sculpture,
- · Character buildings (e.g. hotel de ville)
- · Provencher Boulevard (restaurants, boutique stores, etc)
- Mix of residential types, tenures and densities
- Grid street system with back lanes
- "French Quarter" Cultural Identity
- Tapping into unique "French Culture" & Tourism
- · Old housing stock (re-investment opportunities)
- Large commercial and industrial uses that can be converted to residential infill (e.g. Parmalat)



North St. Boniface Neighbourhood Policy Context



Complete Communities identifies the North St. Boniface neighbourhood as belonging to

- 1. Neighbourhood Mixed Use Centre, which are intended to:
 - Create attractive, pedestrian friendly places
 - Provides the option to choose from a variety of housing options & 'ageing in place'
 - · Encourage intensification and a mix of uses
- 2. Mature Community, which are intended to:
 - Support low to moderate growth and change
 - Encourage land assembly for infill development
- - Promote a mix of housing types and tenures Promote context sensitive infill development

North St. Boniface Neighbourhood Planning Direction

- Encourage residential/commercial mixed use developments along Provencher with a design that is vibrant and pedestrian-oriented
- Provide a variety of housing options for residents that meet their needs at different stages within their lives and at different price points
- Encourage residential densities that support the economic vibrancy of Provencher Boulevard
- Encourage site and building designs that promote good urban design while mitigating potential land use conflicts between differing land uses.

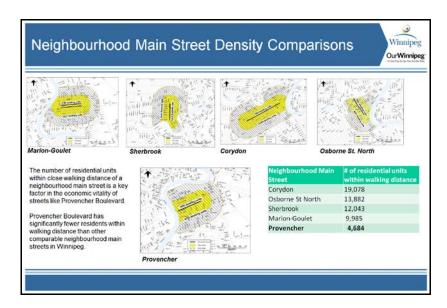
North St. Boniface - Concerns & Limitations

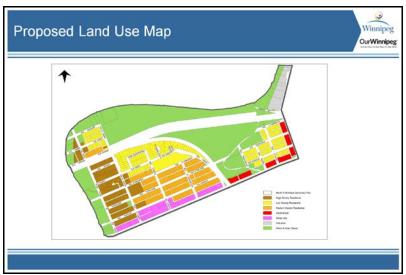


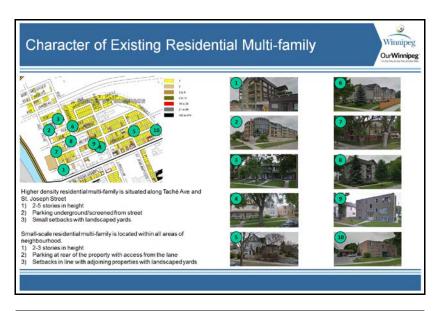
Concerns & Limitations

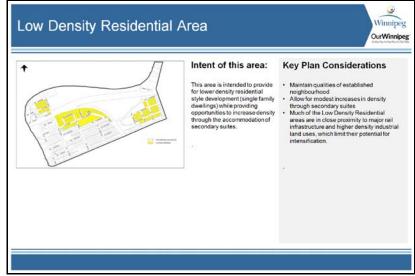
- Industrial/commercial properties that provide an incompatible land use for investment
- Municipal servicing limitations (increases cost of development)
- CN Highline
- Cooling housing market
- Loss of community character
- Provencher Boulevard has low levels of residential densities within walking distance, which limits the support for commercial

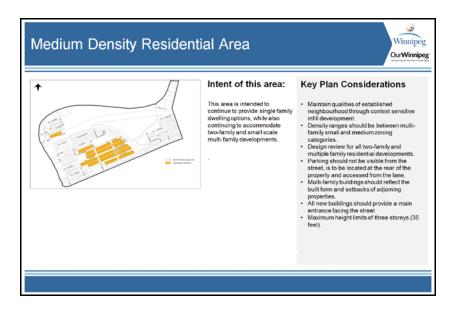


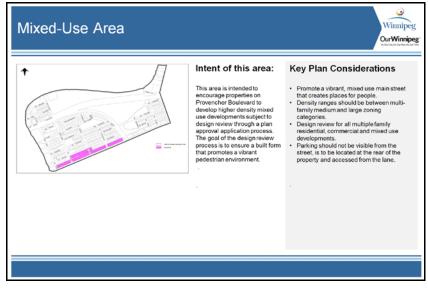


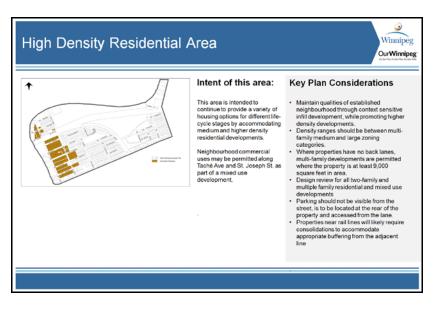


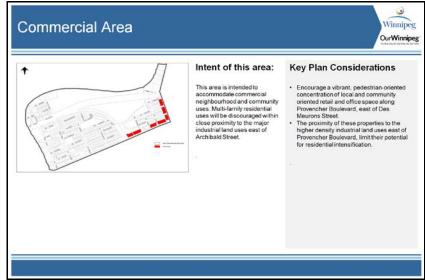


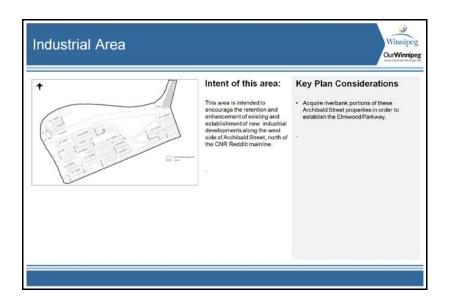


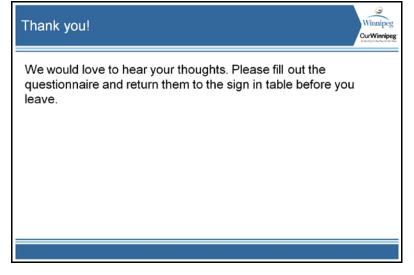














North St. Boniface Secondary Plan & Boulevard Provencher PDO 1

PUBLIC OPEN HOUSE Tuesday, June 7th, 2016, 4:30 - 8:30 p.m. École Taché, 744 Langevin Street

The Standing Policy Committee on Property and Development, Heritage, and Downtown Development initiated a review of both the North St. Boniface Secondary Plan and the Boulevard Provencher Planned Development Overlay (PDO-1).

As part of the review, the City of Winnipeg is seeking input from area residents, local business owners, other community stakeholders, and members of the public.

The project team will be on hand to collect your input and answer your questions.

Should you require any alternate formats or ASL interpretation in order to participate, please email **rmahe@winnipeg.ca** or call **311** by Tuesday, May 31st, 2016.

www.winnipeg.ca/ppd/NorthStBoniface



Double-sided open house invite in French and English delivered to 3,525 households

Plan secondaire du nord de Saint-Boniface et développement organisé 1 du secteur du boulevard Provencher

SÉANCE PORTES OUVERTES Le mardi 7 juin 2016, de 16 h 30 à 20 h 30 École Taché, 744, rue Langevin

Le Comité d'orientation permanent des biens et de l'aménagement, du patrimoine et du développement du centre-ville a entrepris une révision du Plan secondaire du nord de Saint-Boniface et du développement organisé 1 du secteur du boulevard Provencher. Le développement organisé est un outil de zonage qui permet de modifier l'utilisationes sols ou les normes d'aménagement dans un quartier donné. Il s'applique à des situations uniques ou spéciales, dans le but d'atteindre des objectifs d'aménagement local dans des zones désignées particulières. Dans le cadre de cette révision, la Ville de Winnipeg sollicite la participation des personnes qui résident ou qui possèdent une entreprise dans le quartier, des autres parties intéressées de la communauté et des membres du public.

L'équipe responsable du projet sera présente pour enregistrer vos commentaires et répondre à vos questions.

Si vous avez besoin d'un format de présentation différent ou de services d'interprétation en ASL pour pouvoir participer, veuillez envoyer un message électronique à rmahe@ winnipeg.ca ou composer le 311 le mardi 31 mai 2016 au plus tard.

www.winnipeg.ca/ppd/NorthStBoniface



Advertisement included in the May 25th, 2016 edition of La Liberté

Plan secondaire du nord de Saint-Boniface et développement organisé 1 du secteur du boulevard Provencher

SÉANCE PORTES OUVERTES Le mardi 7 juin 2016, de 16 h 30 à 20 h 30 École Taché, 744, rue Langevin

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www.winnipeg.ca/ppd/NorthStBoniface



North St. Boniface Secondary Plan & Boulevard Provencher PDO 1

PUBLIC OPEN HOUSE Tuesday, June 7th, 2016, 4:30 - 8:30 p.m. École Taché, 744 Langevin Street

The Standing Policy Committee on Property and Development, Heritage, and Downtown Development initiated a review obth the North St. Boniface Secondary Plan and the Boulevard Provencher PDO-1. A Planned Development Overlay (PDO) is a zoning tool that modifies land uses and/or development standards in an area. It is applied in unique or special circumstances, in order to achieve local planning objectives in specially designated areas. As part of the review, the City of Winnipeg is seeking input from area residents, local business owners, other community stakeholders, and members of the public.

The project team will be on hand to collect your input and answer your questions.

Should you require any alternate formats or ASL interpretation in order to participate, please email **rmahe@winnipeg.ca** or call **311** by Tuesday, May 31st.

www.winnipeg.ca/ppd/NorthStBoniface



Advertisement included in the May 25th, 2016 edition of The Lance

APPENDIX C: QUESTIONNAIRE



North St. Boniface Secondary Plan & Boulevard Provencher PDO-1 Reviews

	Live within the North St. Boniface neighbourhood
	Own a business within the North St. Boniface Neighbourhood or Boulevard Provencher PDO area
	Own property within the North St. Boniface Neighbourhood or Boulevard Provencher PDO area
	Live outside the area
. If	you are a resident within the North St. Boniface neighbourhood, do you live in a:
7	Single family dwelling
Ī	Multi-family dwelling
	Different housing type (please specify)
Н	low long have you lived in the area?
	Less than 2 years
	2-5 years
	2-5 years 6-10 years
	·
	6-10 years

			•	area (circle one below
1 Strongly Disagree	2 Disagree	3 Neutral	4 Agree	5 Strongly Agree
Additional com	ments:			
2. Lagree	with the intent and pla	n considerations for the M	Medium Density Resider	ntial area.
9			,	
4	0	2	4	E
1 Strongly Disagree	2 Disagree	3 Neutral	4 Agree	5 Strongly Agree
Strongly Disagree	Disagree	-	•	Strongly
Strongly	Disagree	-	•	Strongly
Strongly Disagree	Disagree	-	•	Strongly
Strongly Disagree Additional com	Disagree ments:	Neutral	Agree	Strongly Agree
Strongly Disagree Additional com	Disagree ments:	Neutral	•	Strongly Agree
Strongly Disagree Additional com	Disagree ments:	Neutral	Agree	Strongly Agree

All information will be kept confidential* Please hand in sheet at reception table, e-mail or fax

2

APPENDIX C: QUESTIONNAIRE Con't

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4. Lagree	e with the intent and pla	n considerations for the N	Nixed Use area.	
1 Strongly Disagree	2 Disagree	3 Neutral	4 Agree	5 Strongly Agree
Additional com	ments:			
5. Lagree	e with the intent and pla	n considerations for the C	Commercial area.	
1 Strongly Disagree	2 Disagree	3 Neutral	4 Agree	5 Strongly Agree
Additional com	ments:			
6. Lagree	e with the intent and pla	n considerations for the II	ndustrial area.	
		_	4	5
1	2	3	4	U
	2 Disagree	3 Neutral	Agree	Strongly Agree
1 Strongly	Disagree	•		Strongly
1 Strongly Disagree	Disagree	•		Strongly
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1 Strongly Disagree Additional com	Disagree Disagree ments:	Neutral		Strongly Agree
1 Strongly Disagree Additional com 7. Lagree	Disagree ments: e with the intent and plan	Neutral n considerations for the F	Agree Parks and Open Space a	Strongly Agree
1 Strongly Disagree Additional com	Disagree ments: e with the intent and plan	Neutral n considerations for the F	Agree Parks and Open Space a	Strongly Agree

hould:

APPENDIX C: QUESTIONNAIRE Con't

	Winnipeg
3. I thin	k the list of prohibited uses within the PDO area should:
	Leave the list of prohibited uses unchanged
	Align the list of prohibited uses with the PDO-1 Neighbourhood Main Streets
	Other (please list specific use restrictions in the comments field below)
7 dalilonal co	mments:
hank you!	
	Winnipeg